

## Message Text

CONFIDENTIAL

PAGE 01 STATE 097532  
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY EUR/EE:DJOHNSON:BJR  
APPROVED BY P:DAVID D. NEWSOM  
EUR:RDVINE  
EUR/EE:NGANDREWS  
S/S-O:JTHYDEN  
AF/E:MR. HAMRICK

-----039590 152052Z /62

O R 152024Z APR 78  
FM SECSTATE WASHDC  
TO AMEMBASSY BELGRADE IMMEDIATE  
INFO AMCONSUL ZAGREB  
AMEMBASSY MOSCOW  
AMEMBASSY ADDIS ABABA  
AMEMBASSY MOGADISCIO

C O N F I D E N T I A L STATE 097532

EXDIS

E.O. 11652: GDS

TAGS: YO, XW, UR, CU

SUBJECT:BELOVSKI CALL ON NEWSOM: MINIC LETTER, HORN OF  
AFRICA, NONALIGNMENT

1. SUMMARY: YUGOSLAV AMBASSADOR BELOVSKI CALLED ON  
UNDERSECRETARY (DESIGNATE) NEWSOM ON APRIL 14 TO  
DELIVER FOREIGN SECRETARY MINIC'S LETTER TO THE SECRETARY  
ON HIS (MINIC'S) RECENT VISITS TO THE HORN OF AFRICA AND  
THE SOVIET UNION (SEPTTEL). FOLLOWING A BRIEF DISCUSSION  
OF THE LETTER, NEWSOM ASKED ABOUT YUGOSLAV AND NONALIGNED  
VIEWS ON CUBA'S ROLE IN THE NONALIGNED MOVEMENT, AND  
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PARTICULARLY ON WAYS OF GETTING ITS FORCES OUT OF ETHIOPIA.  
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HORN. END SUMMARY.

2. NEWSOM GREETED BELOVSKI WARMLY, SAYING THAT HE WAS THE FIRST AMBASSADOR HE HAD RECEIVED IN HIS NEW POSITION AS UNDERSECRETARY FOR POLITICAL AFFAIRS. BELOVSKI RECIPROCATED THE GREETINGS, THEN HANDED OVER MINIC'S LETTER, NOTING

THAT THIS FOLLOWED PRESIDENT TITO'S PROMISE TO PRESIDENT CARTER TO GIVE US A READOUT ON MINIC'S VISIT TO THE HORN. TITO HAD ALSO "SENT MINIC TO BREZHNEV" TO REPORT ON THE WASHINGTON TALKS AND TO EXPRESS CONCERN OVER THE LACK OF PROGRESS IN US-SOVIET RELATIONS. THE LETTER INCLUDES A REPORT ON MINIC'S TALK IN MOSCOW. BELOVSKI ALSO EXPRESSED APPRECIATION FOR AMBASSADOR EAGLEBURGER'S BRIEFING IN BELGRADE ON THE BEGIN VISIT TO WASHINGTON.

3. ON THE SOVIET PORTION OF THE LETTER, BELOVSKI SAID HE HOPED IT WOULD BE USEFUL FOR SECRETARY VANCE. ALTHOUGH IT REVEALS NO NEW SOVIET POSITIONS, IT SHOWS MOSCOW STILL STRONGLY COMMITTED TO NEGOTIATIONS WITH THE US AND THE PROCESS OF DETENTE. BELOVSKI THEN ASKED WHETHER THE SHEVCHENKO CASE WOULD AFFECT RELATIONS AND WHETHER IT WAS A REAL DEFECTION. NEWSOM REPLIED THAT WE HAVE NECESSARILY BEEN DRAWN IN, BUT THE CASE IS COMPLETELY UNIQUE. THE MAN APPARENTLY WANTS TO KEEP HIS UN JOB AND NOT TO RETURN TO HIS COUNTRY. WE NEVERTHELESS ANTICIPATE  
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USEFUL TALKS WITH THE SOVIETS WHEN THE SECRETARY VISITS MOSCOW NEXT WEEK AND WE BELIEVE THAT THEY DO TOO.

4. TURNING TO AFRICA, BELOVSKI SAID THAT MINIC HAD BEEN MORE CRITICAL ABOUT THE SITUATION IN THE HORN IN HIS PUBLIC REMARKS ON RETURNING TO BELGRADE THEN IN HIS LETTER, WHICH SIMPLY STATES THE POSITION TAKEN IN THE TALKS WITHOUT COMMENTING ON THE BROADER CONTEXT. MINIC HAD, FOR EXAMPLE, PUBLICLY CALLED FOR THE WITHDRAWAL OF FOREIGN FORCES, BUT THIS WAS NOT COVERED IN THE LETTER. THE US AND YUGOSLAV POSITIONS, AS REFLECTED IN THE CARTER-TITO TALKS, WERE VIRTUALLY IDENTICAL, BELOVSKI SAID.

5. NEWSOM ACKNOWLEDGED THE SIMILARITY OF VIEWS, THEN ASKED HOW WE COULD BEST WORK TO GET THE FOREIGN FORCES OUT OF ETHIOPIA. BELOVSKI SAID THAT CERTAIN CONDITIONS WOULD HAVE TO BE MET, INCLUDING SOMALI RENUNCIATION OF CLAIMS TO TERRITORY BEYOND ITS BORDERS. NEWSOM ASKED WHETHER THIS WOULD INFAC T BE SUFFICIENT FOR ETHIOPIA TO ASK THE CUBANS TO LEAVE, AND BELOVSKI SAID HE THOUGHT IT WOULD. NEWSOM ASKED FOR YUGOSLAV VIEWS ON A POLITICAL SETTLEMENT. BELOVSKI SAID THAT YUGOSLAVIA HAD CONSISTENTLY

AND OPENLY SUPPORTED THE IDEA OF A FEDERATION. THIS WOULD APPLY TO ERITREA AS WELL AS TO THE OGADEN. "WE REGRET THAT ETHIOPIA DID NOT PAY ATTENTION TO OUR ADVICE." YUGOSLAVIA HAD SIMILARLY ADVOCATED FEDERATION FOR CYPRUS, "BUT THE FORMER PRESIDENT THOUGHT HE COULD UNITE CYPRUS ON HIS OWN TERMS."

6. NEWSOM ASKED WHETHER THE QUESTION OF CUBAN INVOLVEMENT

WOULD BE DISCUSSED BY THE NONALIGNED. BELOVSKI SAID THAT IT WOULD BE RAISED AT THE FORTHCOMING MEETINGS (PRESUMABLY THE NONALIGNED COORDINATING COMMITTEE MEETING IN KABUL NEXT MONTH, AND THE FOREIGN MINISTER'S MEETING IN BELGRADE IN JULY). NEWSOM ASKED ABOUT THE CONFIDENTIAL

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ROLE OF CUBA IN THE MOVEMENT. BELOVSKI REPLIED THAT THE MOVEMENT INCLUDES A WIDE RANGE OF POLITICAL OPINION, FROM CUBA TO SAUDI ARABIA. THE ONLY CRITERION FOR MEMBERSHIP WAS HAVING NO FORMAL MILITARY ALLIANCES. THIS PREVENTED ROMANIA AND PAKISTAN FROM BECOMING MEMBERS. RECENTLY SOME MEMBERS HAD BEEN PUSHING "RADICAL" POSITIONS, BUT AS TITO TOLD CARTER, YUGOSLAVIA SEEKS TO PURSUE A MODERATE COURSE, AND TO MAINTAIN COHESION WITHIN THE MOVEMENT. HE RECALLED THE U.S. CONCERN IN 1961 WHEN THE NONALIGNED FAILED TO DENOUNCE A SOVIET NUCLEAR TEST, BUT LATER SENT DELEGATIONS TO BOTH WASHINGTON AND MOSCOW TO SEEK THE REDUCTION OF ANTAGONISM BETWEEN THE SUPER POWERS.

7. NEWSOM SAID IT WAS DIFFICULT FOR MANY AMERICANS TO SEE CUBA AND NORTH KOREA AS NONALIGNED, GIVEN THEIR CLOSE TIES TO MOSCOW. BELOVSKI SAID NONALIGNMENT MUST BE SEEN AS A PROCESS. NO POSITIONS ARE FIXED, HE SAID, RECALLING THAT "SOME" HAD ADVOCATED EXPULSION OF EGYPT AND LATER INDIA BECAUSE OF THEIR CLOSE RELATIONS WITH MOSCOW. BUT LOOK HOW THEY HAVE CHANGED. CONCERNING CUBA, THE QUESTION WITHIN THE MOVEMENT WAS HOW TO MODERATE ITS POSITIONS AND ITS ACTIONS. NEWSOM REPLIED THAT IF THE NONALIGNED COULD GET CUBA OUT OF AFRICA, THE MOVEMENT WOULD BE HAILED. BELOVSKI SAID THIS WOULD BE DIFFICULT, SINCE SOME OF THE AFRICAN COUNTRIES WELCOME CUBAN "AID" AND ADVICE. BUT YUGOSLAVIA SHARES THE CONCERN OVER CUBA.

8. NEWSOM ASKED WHETHER CUBA ITSELF WAS SUFFERING INTERNALLY FROM ITS ADVENTURES ABROAD. BELOVSKI SAID HE HAD NO INFORMATION ON CUBA'S DOMESTIC SITUATION, BUT ADDED THAT PERHAPS THE US COULD "LEARN A LESSON" FROM THESE DEVELOPMENTS. "YOU WERE TOO LATE IN BLACK AFRICA", HE SAID, ADDING THAT HE THOUGHT THE INCREASED CONCERN WITH CONFIDENTIAL

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AFRICA IN THIS ADMINISTRATION WAS BOTH BENEFICIAL AND OVERDUE. NEWSOM, RECALLING HIS EXPERIENCE AS ASSISTANT SECRETARY FOR AFRICAN AFFAIRS FIVE YEARS AGO, SAID THAT THE US HAD LONG ASSUMED THAT THE AFRICANS PREFERRED TO RESOLVE THEIR PROBLEMS WITHOUT OUTSIDE INTERFERENCE. WE HAD SOUGHT TO BE HELPFUL WHERE WE COULD, BUT NOT TO BECOME DIRECTLY INVOLVED. WE ALSO FELT THAT IF ASSISTANCE LIKE THE CUBANS HAVE PROVIDED HAD BEEN SPONSORED BY A WESTERN COUNTRY THE REACTION WOULD HAVE BEEN QUITE DIFFERENT. WE THEREFORE DO NOT SEE THE NONALIGNED POSITION AS BEING WHOLLY EQUITABLE. BELOVSKI REPEATED THAT

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DRAFTED BY IO/UNA:BJSHARP  
APPROVED BY IO/UNA:JFTEFFT  
S/S-O:DROBINSON

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FM SECSTATE WASHDC

INFO USMISSION USUN NEW YORK IMMEDIATE 0000

C O N F I D E N T I A L STATE 097532

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FOL RPT STATE 097532 ACTION BELGRADE INFO ZAGREB MOSCOW  
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CHRISTOPHER

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## Message Attributes

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**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** INTERVENTION, NONALIGNED NATIONS, POLITICAL SETTLEMENT, FOREIGN POLICY POSITION  
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**Draft Date:** 15 apr 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
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**Litigation History:**  
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**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
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**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**Secure:** OPEN  
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**TAGS:** PEPR, YO, XW, UR, CU  
**To:** BELGRADE  
**Type:** TE  
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**Review Markings:**  
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20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014